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**BEFORE THE HEARING EXAMINER OF THE CITY OF MERCER ISLAND**

IN RE: NOTICE OF DECISION: FILE NO.  
2207-019

Case No. APL24-002

DANIEL GROVE,  
  
Appellant,

APPELLANT DANIEL GROVE'S  
MOTION FOR RECONSIDERATION

v.

CITY OF MERCER ISLAND,  
  
Respondent.

MR. GROVE'S CLOSING ARGUMENT

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2  
3 **TABLE OF CONTENTS**

4 I. RELIEF REQUESTED..... 3  
5 II. LEGAL AUTHORITY ..... 3  
6 III. SUMMARY OF RELEVANT FACTS ..... 3  
7 A. Appeal Background & Procedural Posture ..... 3  
8 B. Background Pertaining to New Evidence ..... 4  
9 IV. STATEMENT OF ISSUES ..... 5  
10 1. Should the Examiner reconsider Issue 1 because the Decision did  
11 not apply the conclusion of a controlling administrative  
12 interpretation? *Yes*. ..... 5  
13 2. Should the Examiner reconsider Issue 2 because the Decision used  
14 the wrong grade to determine the Project’s west basement wall  
15 grade and did not measure the external stairwells as separate  
16 segments for basement ground coverage calculations? *Yes*. ..... 5  
17 V. EVIDENCE RELIED UPON ..... 5  
18 VI. POINTS FOR RECONSIDERATION ..... 6  
19 A. Grounds for Reconsidering Issue 1 ..... 7  
20 1. The Examiner Substituted His Judgment for the Expert’s on  
21 Several Material Issues. .... 7  
22 2. 12-004 Must Be Read as an Integrated Whole, with Each of Its  
23 Conclusions Playing Distinct, but Interdependent Roles..... 7  
24 3. The Decision on Issue 1 Erred in at Least Five Ways. .... 8  
25 a. The Examiner Permitted the Terrane Survey to be Used as  
26 a Basis for Interpolation but Should Have Followed the  
Expert’s Conclusion Regarding the Terrane Survey. .... 8  
b. The Examiner Should Have Followed the Expert’s Opinion  
and Applied Conclusion 2 to Determine Existing Grade for  
Calculating the Basement Exclusion Area..... 9

1  
2  
3  
4  
5  
6  
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8  
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11  
12  
13  
14  
15  
16  
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26

c. The Examiner Erred in Contravening the Expert’s Opinion that Conclusion 2 Should Be Used (Rather Than Interpolation as Specified in Conclusion 3)..... 9

d. Notwithstanding 12-004 and Harper’s Determination, the Examiner Used Interpolation to Determine Existing Grade and Declined to Follow Conclusion 2..... 11

e. The Examiner Erred by Treating 12-004 Conclusions 1 and 2 as Independent of Each Other. .... 11

B. Grounds for Reconsidering Issue 2..... 13

1. MICC Requires Using Points Along the Wall Line to Determine Surface Grade..... 13

2. Notwithstanding the MICC and Relevant Evidence, the Examiner Used the Yard’s Grade to Determine Finished Grade and Declined to Treat the Stairwells as Separate Portions for Basement Ground Coverage Calculations. .... 13

3. Evidence in the Record Demonstrates that Exterior Elements Like Stairwells and Window Wells Must be Treated as Separate Portions. .... 13

4. The Decision on Issue 2 Erred in At Least Three Ways..... 14

a. The Decision Ignores the Averaging Calculation Required in Title 19, Appendix B. .... 14

b. The Yard’s Grade Should Not be Used to Determine the West Basement Wall’s Grade. .... 14

c. Exterior Elements Like Stairwells and Window Wells Should be Treated as Separate Portions..... 15

VII. CONCLUSION..... 16

1 **I. RELIEF REQUESTED**

2 Appellant Mr. Daniel Grove (“Mr. Grove”) agrees with the Hearing Examiner’s  
3 (“Examiner”) Decision issued on June 10, 2024 (the “Decision”) to remand the Building Permit  
4 2207-019 (the “Project”) to the City of Mercer Island (“City”) for correction. He respectfully  
5 disagrees, however, with the conclusion that the Project should not be remanded to also fix the  
6 Project’s incorrect calculations of Gross Floor Area and Basement Exclusion Area. Allowing the  
7 Project to proceed without correcting these errors (1) contravenes the City’s 2017 code  
8 amendments, (2) creates a dangerous precedent for future developers to leverage the City’s  
9 inconsistent application of the relevant building standards, and (3) negatively contributes to the  
10 “rapidly changing character” of the City’s neighborhoods that the relevant code amendments were  
11 specifically enacted to address. Mr. Grove respectfully asks the Hearing Examiner (“Examiner”)  
12 to reconsider portions of the Decision on those issues under Section 3.40.110 of the Mercer Island  
13 City Code (“MICC”), and City of Mercer Island Hearing Examiner Rules of Procedure (“ROP”)  
14 504.

15 **II. LEGAL AUTHORITY**

16 MICC 3.40.110 and ROP 504 authorize the Examiner to reconsider a final decision when  
17 a motion requesting the same is filed within 10 days of the date of the final decision.  
18 Reconsideration is appropriate when the final decision (1) was based in whole or in part on  
19 erroneous facts or information, (2) the decision failed to comply with existing laws or regulations,  
20 or (3) there was an error in procedure. MICC 3.40.110.A. Mr. Grove respectfully requests  
21 reconsideration of the Decision pursuant to the first and second prongs: erroneous facts and  
22 information and failing to comply with existing laws and regulations.

23 **III. SUMMARY OF RELEVANT FACTS**

24 **A. Appeal Background & Procedural Posture**

25 On March 6, 2024, Mr. Grove appealed the Project for the demolition and rebuild of  
26 Applicant Ms. Dorothy Strand’s (“Ms. Strand”) home located at 6950 SE Maker Street, in the City

1 of Mercer Island, Washington. As the Examiner has agreed, the Project was incorrectly approved  
2 and violates the text of the MICC. On June 10, 2024, following a public hearing on May 9, 2024  
3 and the parties' submitted closing statements, the Examiner rendered a Decision and remanded  
4 two out of the five issues on appeal back to the City for correction.<sup>1</sup> While Mr. Grove agrees with  
5 the Decision to remand the Building Permit to the City, he respectfully requests that it also be  
6 remanded on Issues 1 and 2 in the appeal, which are:

- 7 1. that the existing grade for the Project's proposed structure is determined  
8 incorrectly, which results in a larger-than-permitted basement exclusion area  
9 (and hence a house with greater square footage) ("Issue 1"); and
- 10 2. that the finished grade for the Project's western basement wall is determined  
11 incorrectly, which also results in a larger-than-permitted basement exclusion  
12 area (and hence a larger than permitted house) ("Issue 2").

#### 12 **B. Background Pertaining to New Evidence**

13 On October 3, 2023, Mr. Grove filed a request under Washington's Public Records Act  
14 (#23-697) for all records created after June 1, 2023, and relevant to Building Permit 2207-019  
15 and/or the subject property. Declaration of Daniel Grove ("Grove Declaration" or Grove Decl.)  
16 ¶ 8. The City returned roughly a few dozen documents and closed the request on October 4, 2023.  
17 On March 25, 2024, Mr. Grove filed a broader request (#24-260) for documents pertaining to the  
18 property's façades. Id.

19 From April 22 to May 3, 2024, the City returned roughly 1,000 documents, including 504  
20 documents returned just six days before the May 9, 2024 hearing in this matter. Id. Within these  
21 productions were documents responsive to Mr. Grove's October 3, 2023 request (and, as further  
22 detailed below, directly relevant to these issues in this appeal) but previously not produced to Mr.  
23 Grove. Id. Given the volume and timing of the latter production, Mr. Grove did not reasonably  
24 have sufficient time to review and include relevant documents in the exhibits for the May 9, 2024

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25 <sup>1</sup> After remand, it is anticipated that the City will correct the Project's errors and, as necessary, the Examiner may  
26 evaluate whether the City's corrections are sufficient. Pursuant to MICC's regular procedures, the applicant will need  
to seek approval on any revised plans and participate in the ordinary approval process (including public notification).  
Upon its approval of any revisions, the City will file an appealable public notice of decision.

1 hearing. Id. Mr. Grove only discovered the contents of these documents after the hearing had  
2 passed. Id.

#### 3 IV. STATEMENT OF ISSUES

- 4 1. Should the Examiner reconsider Issue 1 because the Decision did not correctly  
5 apply the conclusion of a controlling administrative interpretation? *Yes.*
- 6 2. Should the Examiner reconsider Issue 2 because the Decision used the wrong  
7 grade to determine the Project’s west basement wall grade and did not measure  
8 the external stairwells as separate portions for basement ground coverage  
calculations? *Yes.*

#### 9 V. EVIDENCE RELIED UPON

10 Mr. Grove relies on the Grove Declaration, attached to this motion, along with the  
11 accompanying exhibits attached and other evidence already admitted in this matter.<sup>2</sup> The Grove  
12 Declaration includes the following exhibits that are not yet part of the record, which Mr. Grove  
13 now submits as additional evidence to aid the Examiner’s reconsideration of Issues 1 and 2:

- 14 1. Site plans for other building permits, Grove Decl. Exs. A–D.
- 15 2. 2022 City planner email exchange on the inadequacy of Ms. Strand’s  
submitted information in support of the Project, Grove Decl. Ex. F.

16 Washington courts have held that city and municipal decision-making bodies like the  
17 Examiner, which have proceedings similar to judicial proceedings, are quasi-judicial bodies. See  
18 Raynes v. City of Leavenworth, 118 Wn.2d 237, 243, 821 P.2d 1204 (1992). Washington courts  
19 have also found that quasi-judicial bodies may reference Washington court rules, including the  
20 Washington civil rules, in their proceedings. See, e.g., Crosby v. Cnty. of Spokane, 137 Wn.2d  
21 296, 308, 971 P.2d 32 (1999) (referencing civil rules in a quasi-judicial planning board decision).

22 Here, Washington Civil Rule (“CR”) 59, which pertains to motions for reconsideration, is  
23 instructive to the Examiner on considering new evidence at this posture. Specifically, CR 59 states,  
24

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25 <sup>2</sup> Citations to “Ex.” and “Exs.” refer to exhibits admitted by the Examiner at hearing. Perkins Coie, LLP transcribed  
26 the video recording of the May 9, 2024 open record hearing, and attached that unofficial transcription as Appendix A  
to Mr. Grove’s written Closing Argument and referenced in the Decision. Citations to that transcript are designated  
as “TR.”

1 “Newly discovered evidence, material for the party making the application, which the party could  
2 not with reasonable diligence have discovered and produced at the trial.” See also Martini v. Post,  
3 178 Wn. App. 153, 162, 313 P.3d 473 (2013) (quoting Chen v. State, 86 Wn. App. 183, 192, 937  
4 P.2d 612 (1997) (overturned on other grounds)) (“Generally, nothing in CR 59 prohibits the  
5 submission of new or additional materials on reconsideration”).

6 The additional evidence that Mr. Grove now submits could not have been identified via  
7 reasonable diligence at the May 9, 2024 hearing for two reasons. First, the 2022 email (Ex. F to  
8 the Grove Decl.) was a part of a substantial and belatedly produced batch of documents from the  
9 City that Mr. Grove could not reasonably review, identify, and attach as an exhibit in time for the  
10 May 9, 2024 hearing. See Grove Decl. ¶ 8. A cursory review of this belatedly produced document  
11 shows that Ms. Strand was consistently failing to provide the City with “information to sufficiently  
12 determine existing grade as required to determine Gross Floor Area basement exemptions and  
13 maximum downhill façade height”. In fact, in June 2023, just four days before the City was set to  
14 review her application per MICC 19.15.100(D), the City contemplated whether to close the  
15 application altogether in view of the missing information. Grove Decl., Ex. F (June 12, 2023 Email  
16 on Insufficient Information). Stated differently, this document flatly contradicts the City planner’s  
17 sworn testimony, under oath, that Ms. Strand was “fairly cooperative with the city’s requests and  
18 compliant with the city’s requirements.” TR at 70. This email was not submitted as an exhibit for  
19 the May 9 hearing, and its exclusion has bearing on the Decision for Issues 1 and 2 and  
20 independently is grounds for reconsideration.

21 Second, the Decision introduced the novel idea that external window wells should not be  
22 calculated as separate portions for determining basement area exclusion—an argument that was  
23 not presented at the May 9, 2024 hearing. The site plan exhibits (Ex. A–D to the Grove Decl.) are  
24 examples of City building permits that **did** calculate window wells as separate portions and  
25 contradict the Decision’s finding. For these reasons, the Examiner should accept and consider the  
26 additional evidence in reconsidering Issues 1 and 2.

1 **VI. POINTS FOR RECONSIDERATION**

2 Reconsideration is appropriate when the final decision (1) was based in whole or in part on  
3 erroneous facts or information, (2) failed to comply with existing laws or regulations, or (3) there  
4 was an error in procedure. MICC 3.40.110.A. Each of these grounds alone—and certainly  
5 together—support reconsideration in this case.

6 **A. Grounds for Reconsidering Issue 1**

7 **1. The Examiner Substituted His Judgment for the Expert’s on Several**  
8 **Material Issues**

9 The City retained Mr. James Harper (“Harper”) as an expert to evaluate Building Permit  
10 2207-019 and review three available surveys and public comments to determine how to calculate  
11 existing grade. The Examiner should not have contravened Harper’s expert opinion that the  
12 Terrane survey is not a basis for interpolation. The Examiner should have found that  
13 administrative interpretation from the Development Services Group (“DSG”), #DCI12-004 (“12-  
14 004”) Conclusions 1 and 2 were applicable. And, for those same reasons, the Examiner should not  
15 have applied 12-004 Conclusion 3 (which permits interpolation in some cases, but, per Harper, not  
16 in this one).

17 **2. 12-004 Must Be Read as an Integrated Whole, with Each of Its**  
18 **Conclusions Playing Distinct, but Interdependent Roles**

19 All parties agree that administrative interpretation 12-004 is dispositive. That  
20 interpretation provides guidance on how “to establish existing grade, which is the grade before  
21 development[,]” for purposes of determining Basement Exclusion Area. See Ex. 90 at 1. 12-004  
22 came to four conclusions, three of which are relevant to this motion:  
23  
24  
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- 1           1.       Without concrete evidence or verification from a previous survey document,  
2           as accepted by the City Code Official, the existing grade underlying the  
3           existing structure will be used as the elevation for the proposed development.
- 4           2.       Existing grade, for the purpose of calculating basement area exclusion without  
5           a survey of the pre-development conditions, shall be interpreted as the  
6           elevation of a point on the surface of the earth immediately adjacent to or  
7           touching a point on the exterior wall of a proposed structure.
- 8           3.       If a current survey document is available, the applicant may establish existing  
9           grade by interpolating elevations within the proposed footprint from existing  
10          elevations outside of the proposed footprint. The survey document must be  
11          prepared by either a Washington registered civil engineer or land surveyor, and  
12          must be accepted by the City Code Official.

13       See id. at 2 (emphasis added).

14           **3.       The Decision on Issue 1 Erred in at Least Five Ways.**

15       The Examiner agrees that there is not a pre-existing survey for the Project, and that  
16       Ms. Strand commissioned the Terrane survey for this Project. Decision at 19. Despite this, the  
17       Decision erred in the following five ways in determining Issue 1:

18           **a.       The Examiner Permitted the Terrane Survey to be Used as a Basis  
19           for Interpolation but Should Have Followed the Expert’s  
20           Conclusion Regarding the Terrane Survey.**

21       The Decision contradicts Harper’s expert conclusion and appears to rely on facts not in the  
22       record. In finding that the Project **can** use the Terrane survey’s spot elevations and site contours  
23       to calculate existing elevations, the Decision did not consider Harper’s guidance that the Terrane  
24       survey **cannot** be used for such purposes. Further, the Decision provides no rationale for deviating  
25       from Harper’s determination—particularly in light of the record’s uniform consensus that Harper’s  
26       decision should guide the City’s analysis of existing grade. McGuire Testimony, TR at 48. The  
27       Examiner should reconsider Issue 1 in light of Harper’s conclusion that the Terrane survey cannot  
28       be applied to speculatively calculate—that is, to interpolate—the Project’s existing elevations.

1                   **b.     The Examiner Should Have Followed the Expert’s Opinion and**  
2                   **Applied Conclusion 2 to Determine Existing Grade for Calculating**  
3                   **the Basement Exclusion Area.**

4                   The Decision erred by not applying Harper’s expert conclusion on the very issue for which  
5                   the City hired him. It cannot be overemphasized that the City retained Harper to specifically  
6                   provide guidance on how to evaluate existing grade **for this project**. See Ex. 83. Harper not only  
7                   reviewed the three surveys applicable to the Project, but also reviewed the controlling  
8                   administrative interpretation, 12-004. Harper unambiguously explained that Conclusion 2 applied  
9                   to determining existing grade on this site and in opining that the interpolation described in  
10                  Conclusion 3 was inapplicable here. Nothing in the record supports the Decision’s conclusion that  
11                  the City’s **own expert’s findings** cannot be applied here.

12                  In fact, in Mr. Grove’s appeal on the Project’s Critical Area Review 2 decision, dated  
13                  October 3, 2023 (“Grove I”), the City itself adopted these very conclusions, specifically, Harper’s  
14                  determination that 12-004 Conclusion 2 should be used on the site: “Existing Grade on the site  
15                  has been determined to be the current grade on site after review by a qualified expert, and in accord  
16                  with prior practice of the City and two prior Administrative Interpretations.” Ex. 82; Ex. 1002 at  
17                  6; 8. Indeed, the City succeeded in bringing this exact argument in Grove I to win summary  
18                  dismissal. The City cannot argue both ways, especially after the Hearing Examiner in Grove I  
19                  endorsed the City’s views. See Arkison v. Ethan Allen, Inc., 160 Wn.2d 535, 538, 160 P.3d 13  
20                  (2007) (judicial estoppel “precludes a party from asserting one position in a court proceeding and  
21                  later seeking an advantage by taking a clearly inconsistent position”); State v. Dupard, 93 Wn.2d  
22                  268, 274, 609 P.2d 961 (1980) (judicial estoppel and res judicata apply to quasi-judicial bodies).  
23                  Because the Examiner did not apply 12-004 Conclusion 2 to the Project, Mr. Grove respectfully  
24                  asks that this issue be reconsidered.

25                   **c.     The Examiner Erred in Contravening the Expert’s Opinion that**  
26                   **Conclusion 2 Should Be Used (Rather Than Interpolation as**  
                      **Specified in Conclusion 3).**

                      Harper was retained to review Conclusion 3 in 12-004 and, significantly, “[p]rovide a

1 **determination of the existing grade for the Project**, as defined in MICC 19.16.010.” See Ex.  
2 83 (emphasis added). In other words, the City relied on Mr. Harper to decide on the correct  
3 existing grade that should be used in calculating Basement Exclusion Area.

4 In Harper’s report to the City’s planner for Community Planning & Development, Ms.  
5 Molly McGuire (“Ms. McGuire”), he determined that the three surveys he reviewed “do not serve  
6 as a ‘snapshot’ of original grade conditions and cannot be relied on for interpolation or other such  
7 formulaic determinations of any *past, original grade.*” Ex. 82 at 1 (emphasis in original). Harper  
8 then concluded that “*existing* grade, for the purposes of permitting considerations, should be the  
9 surface elevation immediately adjacent to, or touching a point on the exterior wall of a proposed  
10 structure, in accordance with Conclusion 2 of Administrative Interpretation 12-004”. Id. at 2  
11 (emphasis in original). In other words, Harper determined that “*existing* grade” should be  
12 determined using Conclusion 2 of 12-004, as opposed to Conclusion 3, since interpolation is not  
13 appropriate given the lack of evidence of any original grade:

14 Therefore, considering the lack of concrete evidence of any original grade which may have  
15 preceded the current existing conditions, it is my opinion that *existing* grade, for the purposes of  
16 permitting considerations, should be the surface elevation immediately adjacent to, or touching a  
17 point on the exterior wall of a proposed structure, in accord with Conclusion 2 of Administrative  
18 Interpretation 12-004.

19 Thank you,

20 BUSH, ROED & HITCHINGS, INC.



21 James M. Harper, P.L.S. 44634  
22 Senior Associate / Senior Project Manager  
23 15400 SE 30<sup>th</sup> Place, Suite 100  
24 Bellevue, Washington 98007-6546  
(206) 323-4144

25 Id. (highlighting added). To conclude otherwise is a blatant error.  
26

1                   **d. Notwithstanding 12-004 and Harper’s Determination, the**  
2                   **Examiner Used Interpolation to Determine Existing Grade and**  
3                   **Declined to Follow Conclusion 2.**

4                   The Decision found that the ground elevation beneath an existing basement/ground floor  
5 concrete slab is “not relevant; it does not represent a site’s grade.” Decision at 18. The Decision  
6 also asserted that Mr. Grove “mis-applied” Harper’s position on interpolation, as Harper surveyed  
7 “parcels to the north and south of a parcel had been surveyed, but the subject parcel had not been  
8 surveyed” and that because there is a “detailed, current survey of the site by a licensed professional  
9 (the 2022 Terrane survey, Exhibit 6r, PDF 4) with many spot elevations around the walls of the  
10 existing structure provided,” that using “those spot elevations and site contours to determine  
11 existing elevations of the grade around the perimeter of a new structure on that site is eminently  
12 reasonable.” *Id.* at 18–19. Because Harper determined that 12-004 Conclusion 2 applies to  
13 situations like this, the Decision erred by using interpolation, and should be reconsidered on that  
14 additional basis.

15                   **e. The Examiner Erred by Treating 12-004 Conclusions 1 and 2 as**  
16                   **Independent of Each Other.**

17                   The Decision proceeds as though that 12-004 Conclusions 1 and 2 are independent. Yet,  
18 they are indisputably interlinked: Conclusion 1 lists a rule to produce an output based on an  
19 unknown: it instructs how to determine elevation (by using the existing grade underlying the  
20 existing structure as elevation). Conclusion 2 then lists another rule to produce a different output  
21 based on a different unknown—it instructs how to determine existing grade to compute basement  
22 exclusion area (by using the elevation of the surface of the earth immediately adjacent to the  
23 proposed structure). Both of these conclusions operate when a definitive prior survey or other  
24 material evidence is unavailable. Importantly, Conclusion 2 builds on Conclusion 1 insofar as the  
25 “elevation” to be used as an “input” in Conclusion 2’s calculus is generated by the instruction of  
26

1 Conclusion 1.<sup>3</sup> Conclusion 3 operates only in cases in which a current survey exists. However,  
2 the interpolation at the core of Conclusion 3 cannot be used here, as the City’s own expert, Harper,  
3 directly concluded. See Ex. 82 at 1 (current surveys “do not serve as a ‘snapshot’ of original grade  
4 conditions and cannot be relied on for interpolation or other such formulaic determinations of any  
5 *past, original grade.*” (emphasis in original)).

6 Specifically, 12-004 Conclusion 1 defines the **elevation** of the existing grade when there  
7 is an existing structure (i.e., the grade **underlying** the existing structure), and 12-004 Conclusion 2  
8 then **uses that elevation** to provide the grades where the surface of the earth touches the proposed  
9 structure. In other words, 12-004 Conclusion 2 must be read together with 12-004 Conclusion 1  
10 to make sense: the output of Conclusion 1 serves as an input for Conclusion 2. The parts must be  
11 read together in order to give them their full effect. See JP Morgan Chase Bank, NA v. Unknown  
12 Heirs of Porter, 16 Wn. App. 2d 591, 597, 481 P.3d 1114 (2021) (a statute’s interpretation “must  
13 construe the statute as a whole, giving effect to all of the language used and interpreting provisions  
14 in relation to one another”); Colby v. Yakima Cnty., 133 Wn. App. 386, 389–390, 136 P.3d 131  
15 (2006) (when interpreting a statute, “the statute must be read as a whole, giving effect to all its  
16 terms and harmonizing related provisions wherever possible.”); see also Wiggers v. Skagit Cnty.,  
17 23 Wn. App. 207, 212, 596 P.2d 1345 (1979) (interpretations of zoning ordinances “are to be  
18 construed as a whole and any unreasonable construction must be rejected.”).

19 Thus, the Decision’s finding that 12-004 Conclusion 1 is an “outlier” (which is not  
20 supported by any analysis, explanation, or evidence) glosses over the clear connection between  
21 12-004’s two conclusions, and 12-004 Conclusion 2’s necessary dependence on 12-004  
22 Conclusion 1. The Examiner should therefore reconsider Issue 1 to correctly read Conclusions 1  
23 and 2 in a manner that properly addresses their interconnectedness and provides meaning to each  
24 of the respective provisions.

25 \_\_\_\_\_  
26 <sup>3</sup> The terminology in 12-004 is confusing, but conceptually referring to “existing grade” in Conclusion 1 as  
“underlying grade” makes the distinction between the two Conclusions clearer.

1 **B. Grounds for Reconsidering Issue 2**

2 **1. MICC Requires Using Points Along the Wall Line to Determine Surface**  
3 **Grade.**

4 No party disputes that Issue 2 pertains to determining the wall segment coverage of the  
5 Project’s west basement wall. Decision at 18. The MICC defines “Wall Segment Coverage” as  
6 **“the portion of an exterior wall** below existing or finished grade, whichever is lower. It is  
7 expressed as a percentage.” Id. (emphasis added). MICC 19.16.010 defines “existing grade” as  
8 “the surface level at any point on the lot prior to alteration of the ground surface” and “finished  
9 grade” as “the surface level at any point on the lot at the conclusion of development.” Because  
10 Wall Segment Coverage is the “portion of the exterior wall below finished or existing grade[,]” it  
11 refers to the portion of the wall below the lower of the two grades at every point along the wall.  
12 This is the mean portion of the wall below the lower of the grades.

13 **2. Notwithstanding the MICC and Relevant Evidence, the Examiner Used**  
14 **the Yard’s Grade to Determine Finished Grade and Declined to Treat**  
15 **the Stairwells as Separate Portions for Basement Ground Coverage**  
16 **Calculations.**

17 The Decision found that the “only part of the [basement floor area] exclusion in dispute is  
18 the depth that the basement wall is buried along the west wall of the proposed structure,” and that  
19 Mr. Grove is incorrect in asserting that the Project’s two exterior stairwells must be treated as  
20 separate basement wall portions. Decision at 19. The Decision then used the grade of the west  
21 side of the yard to determine the finished grade and stated that, “[i]f exterior stairwells were treated  
22 as separate segments for basement ground coverage calculations, then one would logically have to  
23 also treat exterior window wells as separate segments, even if the grade never changed as it passed  
24 them. Such an interpretation is unreasonable.” Id.

25 **3. Evidence in the Record Demonstrates that Exterior Elements Like**  
26 **Stairwells and Window Wells Must be Treated as Separate Portions.**

The Decision does not consider the evidence showing that the City’s practice **precisely**  
requires what the Decision characterized as an “unreasonable” treatment of exterior window wells,

1 as memorialized by Ms. McGuire’s September 27, 2022 email. Ex. 1013 at 1. The Examiner  
2 should not substitute his view on treating exterior structures (like stairwells or window wells) for  
3 the City’s.

4 **4. The Decision on Issue 2 Erred in At Least Three Ways.**

5 **a. The Decision Ignores the Averaging Calculation Required in Title**  
6 **19, Appendix B.**

7 First, the Decision ignores Mr. Grove’s principal argument on Issue 2: the City used a  
8 median elevation instead of the **mean** elevation, which is the result of the averaging system that  
9 MICC 19.B requires. Grove Decl., Ex. E (Mr. Grove’s Closing Argument) at 12–14. The Decision  
10 commits legal error by failing to properly apply the “averaging system” that “shall be used” in  
11 instances such as this one “where the existing or finished grade contours are complex[.]” Id. The  
12 record evidence plainly establishes that the City did not utilize any averaging system in calculating  
13 Wall Segment Coverage, and its failure to do so warrants remand and correction. See Ex. 1012 at  
14 8; Ex. 6 at 2; Grove Testimony, TR at 9. Simply put, the median and the mean are not the same  
15 in this case. Grove Decl., Ex. E at 14.

16 **b. The Yard’s Grade Should Not be Used to Determine the West**  
17 **Basement Wall’s Grade.**

18 Second, the Decision’s use of the yard’s grade to determine finished grade misapplies the  
19 law. MICC 19.16.010’s definition of “existing grade” and “finished grade” both use the “surface  
20 level **at any point on the lot**” (emphasis added) and the Mercer Island Development Code’s  
21 definition of “Wall Segment Coverage” specifically refers to the “portion of an exterior wall”  
22 below the existing or finished grade. These definitions do not allow any choice of where the  
23 surface level is measured—it **must** be measured at all points **along the wall line**, rather than at  
24 points several feet away. MICC 19.B; Decision at 18. Allowing points several feet away from the  
25 wall to be used to determine grade could theoretically lead to an outcome where an exposed  
26 basement encircled with a walkway could still have a 100% basement exclusion area—an outcome

1 that MICC 19.B surely did not anticipate. Mr. Grove respectfully asks the Examiner to reconsider  
2 Issue 2 and determine grade by using points measured along the wall line, rather than points several  
3 feet away from the wall.

4 **c. Exterior Elements Like Stairwells and Window Wells Should be**  
5 **Treated as Separate Portions.**

6 Third, the Decision erred by not considering evidence showing that the City has a course  
7 of treating external elements as separate portions, particularly because the evidence is material to  
8 the Decision’s finding on Issue 2. In fact, the evidence on record and additional evidence both  
9 show that the City **requires** building permit applicants to treat these external elements as separate  
10 portions, directly contradicting the Decision’s finding on Issue 2. For example, the City’s  
11 communications about a separate site reflect its requirement that applicants factor in window wells  
12 (included in the record as Exhibit 1013). In an email from Ms. McGuire dated September 27, 2022  
13 regarding Building Permit 2205-096, the City states: “I have also confirmed that if the window  
14 well creates a lower finished grade than the existing grade, we would take the basement exclusion  
15 calculations from this grade where the bottom of the wall meets the ground. Meaning that if 0%  
16 of the basement is below grade at the window well, there would not be any exclusion for that  
17 portion of the basement.” Ex. 1013 at 1. This evidence also cuts against Ms. McGuire’s  
18 credibility, as Ms. McGuire reviewed and approved the Project and proffered the very testimony  
19 the Decision apparently relied upon. TR at 61. This credibility issue is an independent reason to  
20 reconsider Issue 2 since Ms. McGuire’s testimony should not be used to refute Mr. Grove’s prima  
21 facie evidence on this issue.

22 Additional evidence from Building Permit 2205-096 shows that in a site plan that predated  
23 Ms. McGuire’s email (Site Plan for 2205-096, May 4, 2022, p. 5), Wall “C” did not include the  
24 window well in assessing grade. Declaration of Mr. Grove (“Grove Decl.”), Ex. A (2205-096 May  
25 4, 2022 Site Plan) at 5. By comparison, the revised site plan dated October 19, 2022 (after Ms.  
26 McGuire’s email) reflected a change in the finished grade of Wall “C” to account for the lower



1 finished grade of the window well, resulting in a lower square footage of basement exclusion area.  
2 Grove Decl., Ex. B (2205-096 October 19, 2022 Revised Site Plan) at 5. This exchange between  
3 the City and an applicant reflects the process working properly, and the wall segment coverage  
4 being correctly computed. Mr. Grove has identified several other building permits that similarly  
5 accounted for the window well's lower finished grade in the basement exclusion calculation. See  
6 Grove Decl., Ex. C (2210-198 Site Plan) at 8; 11; Ex. D (2210-120 Site Plan) at 18.

7 In sum, the evidence shows that the site plan for 2205-096 was changed **specifically** to  
8 reflect the different grade for exterior window wells and the site plans for available for building  
9 permits 2210-120 and 2210-198 also show that the City routinely calculates a different grade for  
10 exterior window wells. Given this evidence, wall segment coverage must be measured along the  
11 basement wall, using an averaging system as defined in MICC 19.B because, like window wells,  
12 the two external stairwells at issue must be included in basement wall segment coverage  
13 calculations. The practice has clearly been to account for window wells and similar elements rather  
14 than ignoring them as the Decision suggested was more reasonable. Decision at 19. Mr. Grove  
15 requests the Examiner review this evidence and reconsider the determination made as to Issue 2.

## 16 VII. CONCLUSION

17 Mr. Grove respectfully requests the Examiner reconsider its June 10, 2024 Decision as to  
18 Issues 1 and 2.

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2 Respectfully submitted: June 20, 2024

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**CERTIFICATE OF SERVICE**

On June 20, 2024, I caused to be served upon the below named counsel of record, at the address stated below, via the method of service indicated, a true and correct copy of the foregoing document.

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**I certify under penalty of perjury under the laws of the State of Washington that the foregoing is true and correct.**

EXECUTED at Seattle, Washington, on June 20, 2024.

By: /s/Mason Y. Ji